# **CITY of NOVI CITY COUNCIL**



Agenda Item 2 June 3, 2019

**SUBJECT:** Approval of the Huron Rouge Sewage Disposal Sewage Retention Facility Contract, the Resolution to Approve Act 342 Agreement related to the construction, operation and ownership of the Sewage Retention Facility, and to amend the budget.

SUBMITTING DEPARTMENT: Department of Public Works, Water and Sewer Division

# CITY MANAGER APPROVAL:

EXPENDITURE REQUIRED	\$ 11,300,000 (estimated)
AMOUNT BUDGETED	\$ 10,448,791
APPROPRIATION REQUIRED	\$ 854,159
LINE ITEM NUMBER	592-592.00-976.014

## BACKGROUND INFORMATION:

The design for the Huron Rouge Sewage Disposal System (HRSDS) Sewage Retention Facility is underway. The purpose of this project is to address the periodic contract flow exceedances the City has experienced over the past several years. The attached December 19, 2018 Memorandum from Water & Sewer Senior Manager Ben Croy can be referenced for additional background related to this project. A 10-foot wide walking path, along with additional landscaping, will be installed in this area once the facility is constructed.

Novi's sanitary sewer contract for the HRSDS District is with the Oakland County Water Resource Commissioner's Office, who in turn has a contract with Wayne County for the conveyance and treatment of Novi's flow. Since Oakland County is the entity named in the contract, they are managing the design and construction of this retention facility, with Novi staff involved throughout the process. Since Oakland County is managing the project, and since the project is solely for the benefit of Novi, the attached HRSDS Sewage Retention Facility Contract has been drafted for execution by Novi and Oakland County. This is a standard Contract that Oakland County uses for improvement projects that benefit specific municipalities. One of the provisions of this Contract involves the commitment by the City to pay the County the cost of the project once the cost is known following the public bidding process. The current estimate for the payment that will be required at the time of the construction contract award is \$11,300,000.

Along with the Contract, the attached Resolution would be executed to acknowledge the City's approval of the Sewage Retention Facility Contract. The City Attorney's Office has reviewed and approved both the Contract and Resolution.

The current schedule for the project (attached) anticipates construction beginning in November of 2019, and completion in approximately one year. The facility will be operated and maintained by Oakland County personnel; however, Novi's DPW Water and Sewer Division will also monitor the system operations. **RECOMMENDED ACTION:** Approval of the Huron Rouge Sewage Disposal Sewage Retention Facility Contract, the Resolution to Approve Act 342 Agreement related to the construction, operation and ownership of the Sewage Retention Facility, and to amend the budget.

#### RESOLUTION

# NOW, THEREFORE BE IT RESOLVED that the following Budget Amendment for the Huron Rouge Sewage Disposal Sewage Retention Facility Project is authorized:

## INCREASE

#### (DECREASE)

WATER & SEWER FUND		
APPROPRIATIONS		
APPROPRIATIONS Capital Outlay IOTAL APPROPRIATIONS \$	854,159	
TOTAL APPROPRIATIONS	\$	854,159
Net Increase (Decrease) to Fund Balance	854,159 <b>\$ 854,159</b>	

I hereby certify that the foregoing is a true and complete copy of a resolution adopted by the City Council of the City of Novi at a regular meeting held on June 3, 2019.

Cortney Hanson City Clerk

### HURON-ROUGE SEWAGE DISPOSAL SYSTEM SEWAGE RETENTION FACILITY CONTRACT

THIS CONTRACT, made and entered into as of the \_\_\_\_\_\_day of \_\_\_\_\_\_, 2019, by and between the COUNTY OF OAKLAND, a county corporation in the State of Michigan (hereinafter sometimes referred to as the "County"), by and through its Water Resources Commissioner, County Agency, and the CITY OF NOVI (formerly the Village of Novi), a Michigan home rule city, located in the County of Oakland, State of Michigan, (the "Municipality").

### WITNESSETH:

WHEREAS, pursuant to Act No. 185, Public Acts of Michigan, 1957, as amended, the Board of Commissioners (formerly the Board of Supervisors) of the County has established a county system of sewage disposal improvements and services to serve the Municipality, said system being known as the "Huron-Rouge Sewage Disposal System;" (the "HRSDS") and

WHEREAS, the County acquired and constructed HRSDS facilities pursuant to the Huron-Rouge Sewage Disposal System Contract dated as of April 20, 1962, among the County, the Village of Novi, and the Township of Novi, as amended; and

WHEREAS, pursuant to Act No. 342, Public Acts of Michigan, 1939, as amended (hereinafter sometimes referred to as "Act 342"), the County has designated the Oakland County Drain Commissioner (now the Oakland County Water Resources Commissioner) as the county agency for the HRSDS with all powers and duties with respect thereto as are provided by Act

342 (said Water Resources Commissioner being hereinafter sometimes referred to as the "County Agency"); and

WHEREAS, the Sewage Disposal Agreement between the County and the County of Wayne ("Wayne") dated June 1, 1962, as amended, permits the transport, treatment and disposal of sanitary sewer discharge from the HRSDS to the Rouge Valley Sewage Disposal System (the "RVSDS"); and

WHEREAS, the Construction, Finance and Service Agreement between the County and Wayne dated February 1, 1988 (the "Construction, Finance and Service Agreement"), establishes a Total Community Capacity (now known as maximum allowable flow limit or MFAL) of 20.48 cubic feet per second for the Municipality to discharge flow through the HRSDS to the RVSDS; and

WHEREAS, Wayne notified the County on April 20, 2016 of instances in which maximum allowable flow limit was exceeded by the Municipality at various times during the period from 2007 to 2016 and required that measurers be taken to ensure the Municipality's discharge into the RVSDS is managed and limited to the capacity permitted by the Construction, Finance and Service Agreement; and

WHEREAS, there is an urgent need to prevent further such exceedances by the Municipality in order to promote the health and welfare of the residents of the Municipality, which improvements would likewise benefit the County and its residents, and the parties hereto have concluded that such improvements can be provided and financed most economically and efficiently by the County through the exercise of the powers conferred by Act 342, and especially section 5 thereof; and

WHEREAS, under and subject to the terms of Act 342, the County is authorized, through the County Agency, to acquire and construct the improvements to the HRSDS, including the sewage retention facility hereinafter described (the "Project"), the County and the Municipality are authorized to enter into a contract, as hereinafter provided, for the acquisition and construction of the Project by the County and for the payment of the cost thereof by the Municipality in cash from available funds; and

WHEREAS, preliminary plans for the Project and estimates of the cost and period of usefulness thereof have been prepared, all of which have been submitted to and approved by the Board of Commissioners of the County and the governing body of the Municipality and placed on file with said Board of Commissioners in the office of the County Agency, said estimates being set forth in Exhibit B hereunto attached; and

WHEREAS, in order to provide for the acquisition and construction of the Project by the County and for other related matters, it is necessary for the parties hereto to enter into this contract.

THEREFORE, IN CONSIDERATION OF THE PREMISES AND THE COVENANTS OF EACH OTHER, THE PARTIES HERETO AGREE as follows:

1. The parties hereto approve and agree to the acquisition, construction and financing of the Project as herein provided, under and pursuant to Act 342. The Municipality by way of compliance with Section 29, Article VII, Michigan Constitution of 1963, consents and agrees to the establishment and location of the Project within its corporate boundaries and to the use by the County of its streets, highways, alleys, lands, rights-of-way or other public places for the purpose and facilities of the Project and any improvements, enlargements or extensions thereof, and the Municipality further agrees that, in order to evidence and effectuate the

foregoing agreement and consent, it will execute and deliver to the County such grants of easement, right-of-way, license, permit or consent as may be requested by the County.

2. The Project shall consist of additions and improvements to a portion of the HRSDS shown and described on Exhibit A which is attached hereto and is made a part hereof, and as are more particularly set forth in the preliminary plans which have been prepared and submitted by the consulting engineers which plans are on file with the County Agency and are approved and adopted. The Project shall be acquired and constructed substantially in accordance with said preliminary plans and in accordance with final plans and specifications to be prepared and submitted by the consulting engineers, but variations therefrom that do not materially change the location, capacities or overall design of the Project, and that do not require an increase in the total estimated cost of the Project, may be permitted on the authority of the County Agency. Other variations or changes may be made if approved by the County Agency and by resolution of the governing body of the Municipality and if provisions required by paragraph 4 hereof are made for payment of any resulting increase in the total estimated cost. The estimate of the cost of the Project and the estimate of the period of usefulness thereof as set forth in Exhibit B are approved and adopted.

3. The County Agency will obtain construction bids for the Project and, subject to the receipt of a cash payment to be made under this contract by the Municipality, shall enter into construction contracts with the lowest responsible bidder or bidders, procure from the contractors all necessary and proper bonds, cause the Project to be constructed within a reasonable time, and do all other things required by this contract and the laws of the State of Michigan. The County Agency may, in its sole discretion, retain the services of a third-party engineering firm to perform contract administration of the Project, and payment for such services shall be the responsibility of the Municipality as part of the cost of the Project as described in paragraph 5 hereof. All certificates for required payments to contractors shall be approved by the consulting engineers before presentation to the County Agency and the latter shall be entitled to rely on such approval in making payments.

4. Except as otherwise provided herein, in the event that it shall become necessary to increase the estimated cost of the Project for any reason, or if the actual cost of the Project shall exceed the estimated cost, whether as the result of variations or changes made in the approved plans or otherwise, the County Agency shall not be obligated to pay such increased or excess cost unless the governing body of the Municipality shall have adopted a resolution approving such increase or excess and agreeing that the same (or such part thereof as is not available from other sources) shall be defrayed by increased or additional payments to be made by the Municipality to the County in the manner acceptable to the County Agency.

5. The Municipality shall pay to the County the entire cost of the Project not defrayed by grants and funds available from other sources in cash not later than the effective date of the County Agency's award of the first construction contract for the Project. The Municipality hereby acknowledges that no County general funds shall be appropriated or pledged pursuant to this contract or for the Project. The County's role in the Project is strictly limited to that set forth in Act 342, and the Municipality shall be solely responsible for all administration and construction costs (including attorney fees and all dispute resolution costs), all costs of operation and maintenance of the Project, all costs and expenses relating to lawsuits as described in paragraph 11 hereof and all items of cost described in paragraph 6 hereof. Payments shall be made by the Municipality when due whether or not the Project has then been completed or placed in operation.

6. The County Agency is hereby authorized, but not required, to utilize County personnel for the administration of the Project. The Municipality agrees that the costs of contract administration, auditing and financial services shall be part of the cost of the Project for purposes

of paragraph 5 hereof, whether such services are provided by County personnel or third parties. In the case of County personnel, the costs attributed to the Project shall include the allocable share of such personnel's salary and fringe benefits to the Project as determined by the County Agency.

7. If the Project is abandoned for any reason, the Municipality shall pay, or reimburse the County for the payment of, all engineering, legal and other costs and expenses incurred by the County Agency in connection with the Project, and the Municipality shall be entitled to all plans, specifications and other engineering data and materials.

8. After completion of the Project, the County shall own the Project and shall operate and maintain the Project as part of the HRSDS in accordance with applicable agreements between the County and the Municipality.

9. It is understood and agreed by the parties hereto that the Project is to serve the Municipality and not the individual property owners and users thereof, unless by special arrangement between the County Agency and the Municipality. The responsibility of requiring connection to and use of the Project and/or providing such additional facilities as may be needed shall be that of the Municipality wherein such property is located and such Municipality shall cause to be constructed and maintained, directly or through the County, any such necessary additional facilities. The County shall not be obligated to acquire or construct any facilities other than those designated in paragraph 2 hereof.

10. The County shall have no obligation or responsibility for providing facilities except as herein expressly provided with respect to the acquisition and construction of the Project or as otherwise provided by contract. The Municipality shall have the authority and the responsibility to provide such other facilities and shall have the right to expand the facilities of the HRSDS by constructing or extending sewers or related facilities, connecting the same to the HRSDS, and otherwise improving the HRSDS. It is expressly agreed, nevertheless, that no such connection shall be made to the HRSDS and no improvements, enlargements or extensions thereof shall be made without first securing a permit therefor from the County. Any such permit may be made conditional upon inspection and approval of new construction by the County.

11. The parties hereto agree that the costs and expenses of any lawsuits or Claims (as hereinafter defined) arising directly or indirectly out of this contract or the construction or financing of the Project, to the extent that such costs and expenses are chargeable against the County or the County Agency, shall be deemed to constitute a part of the cost of the Project and shall be paid by the Municipality in the same manner as herein provided with respect to other costs of the Project. In the event of such litigation or claims, the County Agency shall consult with the Municipality and shall retain legal counsel agreeable to the County and the Municipality to represent the County; provided that if the County and the Municipality cannot agree as to such representation within a reasonable time, the County Agency shall exercise its discretion as to the In this contract, "Claims" means any alleged losses, claims, retention of such counsel. complaints, demands for relief or damages, liability, penalties, costs, and expenses, including, but not limited to, reimbursement for reasonable attorney fees, witness fees, court costs, investigation expenses, litigation expenses, amounts paid in settlement, and/or other amounts or liabilities of any kind which are imposed on, incurred by, or assessed against the County, County Agency or Municipality, or for which the County, County Agency or Municipality may become legally and/or contractually obligated to pay or defend against, whether direct, indirect or consequential, whether based upon any alleged violation of the federal or the State constitution, any federal or State statute, rule, regulation, or any alleged violation of Federal or State common law, whether any such claims are brought in law or equity, tort, contract, or otherwise, and/or whether commenced or threatened. This paragraph shall not apply to a lawsuit instituted by the Municipality to enforce its rights under this contract.

12. All powers, duties and functions vested by this contract in the County shall be exercised and performed by the County Agency, for and on behalf of the County, unless otherwise provided by law or in this contract.

13. In the event that any one or more of the provisions of this contract for any reason shall be held to be invalid, illegal or unenforceable in any respect, such invalidity, illegality or unenforceability shall not affect any other provisions hereof, but this contract shall be construed as if such invalid, illegal or unenforceable provision had never been contained herein.

14. This contract shall become effective after its execution by each party hereto. This contract shall terminate one (1) year from the date of final acceptance of completion of construction of the Project by the County Agency, unless terminated earlier by mutual agreement of the parties hereto in writing. This contract shall be binding upon and inure to the benefit of the parties hereto and their respective successors and assigns. This contract may be executed in any number of counterparts.

[Signatures on following page]

IN WITNESS WHEREOF, the parties hereto have caused this contract to be executed and delivered by the undersigned, being duly authorized by their respective governing bodies.

#### COUNTY OF OAKLAND

Executed on \_\_\_\_\_, 2019

By:

Jim Nash Its: County Water Resources Commissioner (County Agency)

# CITY OF NOVI

By:

Robert J. Gatt Its: Mayor

Executed on \_\_\_\_\_, 2019

And:

Cortney Hanson Its: Clerk

# Exhibit A Huron-Rouge Sewage Disposal System Sewage Retention Facility Project Description

The Huron-Rouge Sewage Disposal System (HRSDS) is operated and maintained by the Oakland County Water Resources Commissioner's Office (WRC). The HRSDS serves the City of Novi and a small portion of the City of Northville. The HRSDS discharges to the Rouge Valley Sewage Disposal System (RVSDS), which is owned and operated by Wayne County. Flow in the HRSDS is ultimately treated at the Great Lakes Water Authority Water Resource Recovery Facility. A map of the HRSDS is attached for reference.

Wayne County is under a Final Order of Abatement (FOA) with the Michigan Department of Environmental Quality (MDEQ) to eliminate sanitary sewer overflows to the environment. To accomplish this, Wayne County actively enforces the flow limits established in the sewer agreements. Between 2007 and 2016, the HRSDS exceeded its contract capacity of 20.48 cubic feet per second on five occasions. The City of Novi is a growing community and has attempted, with the assistance of WRC, to acquire additional capacity in the RVSDS since 2009 to no avail.

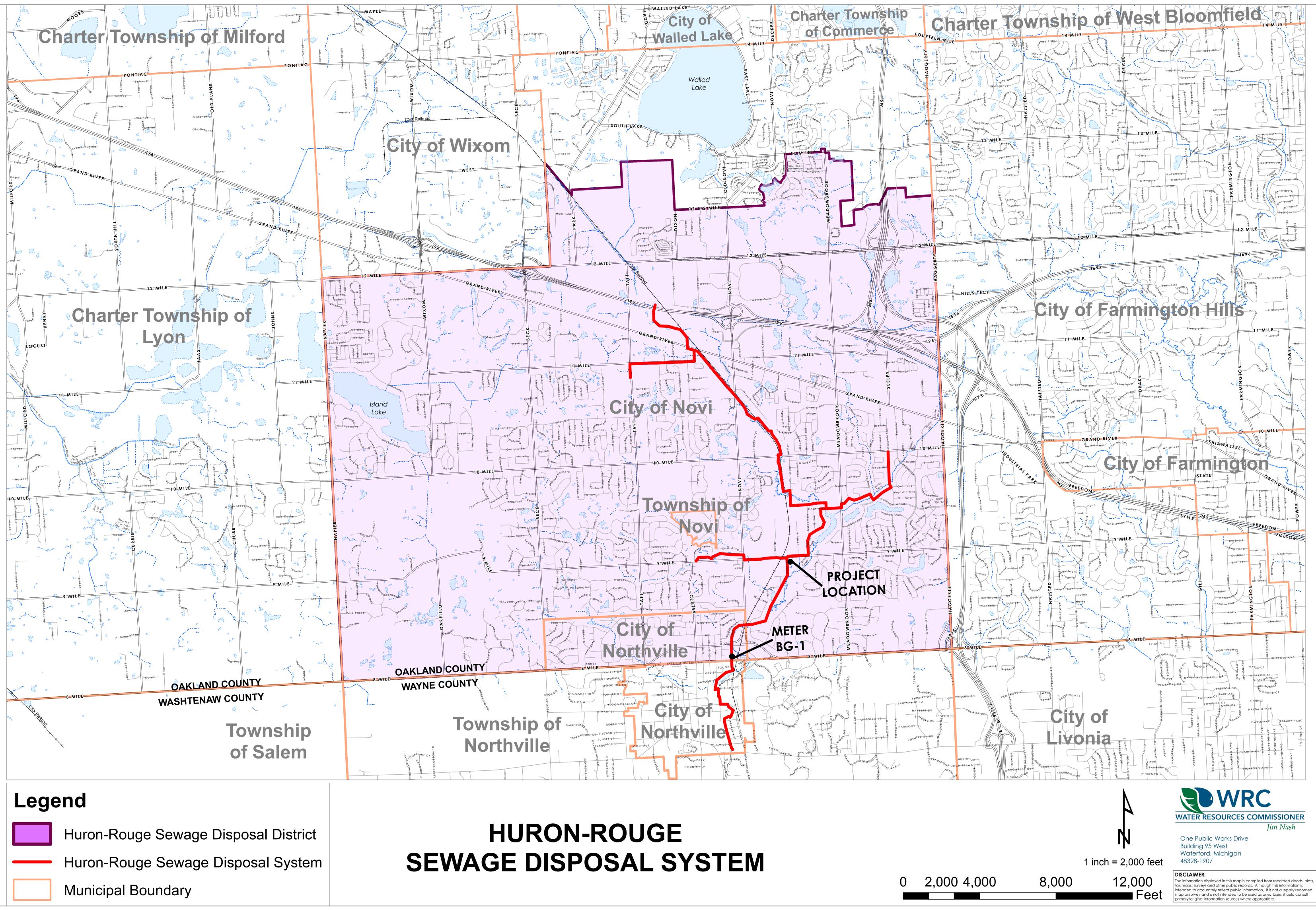
In late 2015, Wayne County abruptly halted the review MDEQ Part 41 Sanitary Sewer Permit Applications for the City due to the contract exceedances. This had a tremendous impact on economic development within the City of Novi. After a few months of negotiation, the City, the WRC, and Wayne County agreed to the design and construction of a new sewage retention facility (SRF) on the HRSDS to store flow above the contract capacity. This allowed Wayne County to resume its review of MDEQ Part 41 Permit Applications for the City.

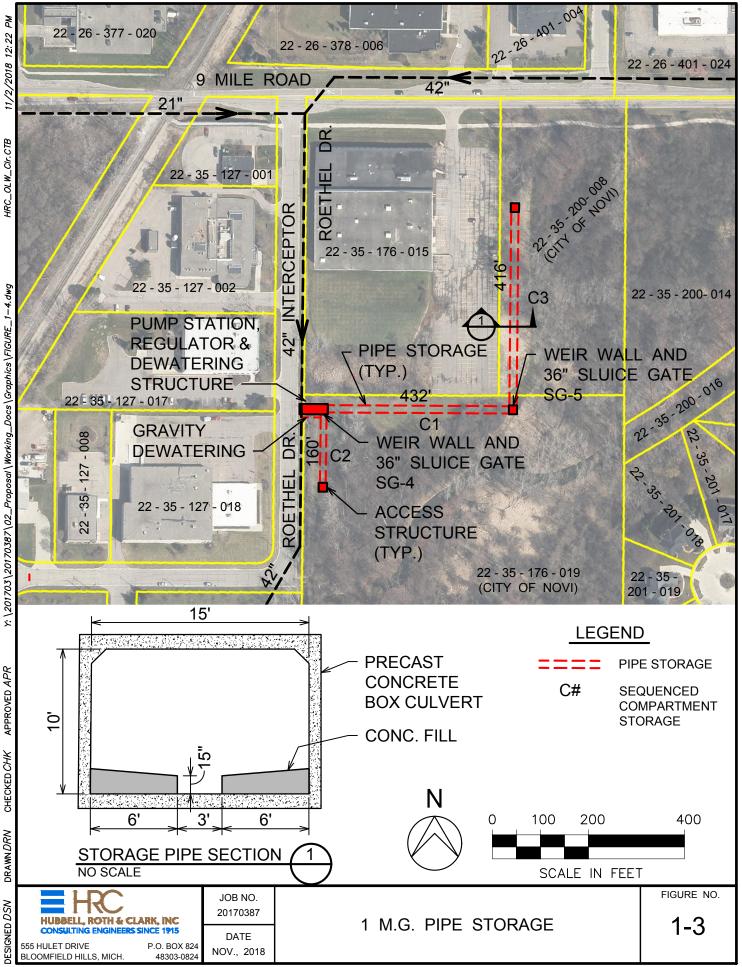
The new SRF will be located adjacent to the existing 42-inch diameter HRSDS interceptor south of Nine Mile Road and east of Roethel Drive on parkland owned by the City of Novi as shown on Figure 1-3. The scope of the proposed SRF is as follows:

- 1. A new 15 feet wide by 10 feet high by approximately 1,000 feet long underground concrete sewage retention facility (SRF) which will provide approximately 1,000,000 gallons of storage
- 2. A new approximately 5 million gallons per day (MGD) Pump Station to fill the new SRF when required
- 3. A new underground concrete diversion structure including bypass, gates, weirs, baffles, and other equipment and appurtenances for diverting flow from the HRSDS into the new Pump Station and for draining the new SRF by gravity back into the HRSDS
- 4. A new flushing system for flushing/cleaning a portion of the new SRF and pump station with provisions for future expansion of the flushing system if needed

# Exhibit A Huron-Rouge Sewage Disposal System Sewage Retention Facility Project Description

- 5. A new building to house certain equipment associated with the new SRF and Pump Station including but not limited to variable frequency drives for the pumps, control panels, a motor control center, circuit breaker panels, supervisor control and data acquisition (SCADA) equipment, and heating, air conditioning, and ventilating equipment
- 6. A new paved access drive and parking area for the new SRF and Pump Station including associated drainage structures, culverts, etc.
- 7. A new natural gas-fired generator to provide emergency power for the facility when required
- 8. New landscaping, lighting, and other outdoor features
- 9. All associated electrical systems, instrumentation, control, and SCADA systems, fire protection systems, security systems, gas, steam, heating, ventilating, and cooling system, potable water supply systems, paving, storm drainage, and other and other related systems and appurtenances





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### Exhibit B Huron-Rouge Sewage Disposal System Sewage Retention Facility Estimate of Project Cost March 1, 2019

1)	CONTRACTED SERVICES - CONSTRUCTION Construction Estimate Subtotal - Contracted Services - Construction	<u>\$</u> \$	8,756,000 8,756,000
2)	CONTRACTED SERVICES - PROJECT DEVELOPMENT Engineering	Ψ	0,100,000
	Consulting Engineer Study Phase Design Phase Construction Phase	\$ \$ \$	451,000 533,000 449,000
	RPR Services Asset Management Scheduling Consultant	\$ \$ \$ \$ \$ \$ \$	360,000 30,000 100,000
	Construction Testing Subtotal - Contracted Services - Project Development	<u></u> \$	80,000 2,003,000
3)	LEGAL & FINANCIAL	•	50.000
	Right-of-Way Legal Fees	\$ <u>\$</u> \$	50,000 200,000
	Subtotal - Legal & Financial	\$	250,000
4)	COUNTY SERVICES Administration	\$	95,000
	Engineering Right-of-Way	ֆ \$	237,000 23,000
	Construction Inspection	\$	329,000
	Surveying WRC O & M Staff	\$	28,000
	Subtotal - County Services	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	130,000 842,000
5)	SUBTOTAL Contingency	\$ \$	11,851,000 1,149,000
6)	ESTIMATE OF PROJECT COST	<u>\$</u>	13,000,000

#### **Project Cost Allocations**

Funding Source		Amount
HRSDS Capital Investment Plan Reserve		\$ 1,700,000
City of Novi Cash Payment		\$ 11,300,000
	Total	\$ 13,000,000

I certify the period of usefulness of these facilities to be thirty (30) years and upwards.

By:

: Sid Lockhart, P.E., Special Projects Manager

# RESOLUTION APPROVING ACT 342 CONTRACT BETWEEN OAKLAND COUNTY AND THE CITY NOVI RELATING TO ADDITIONS AND IMPROVEMENTS TO THE HURON-ROUGE SEWAGE DISPOSAL SYSTEM

Minutes of a regular Meeting of the City Council of the City of Novi, County of Oakland, Michigan, held in the City Hall in said City on \_\_\_\_\_\_, 2019 at 7 o'clock P.M. Prevailing Eastern Time..

PRESENT:	 		
ABSENT:	 	 	

The Clerk presented to the City Council a form of contract between the County of Oakland (the "County") and the City of Novi (the "City") relative to the acquisition, construction and financing of additions and improvements to the Huron-Rouge Sewage Disposal System (the "Project"), and the plans and estimates of the cost and period of usefulness thereof.

The following resolution was offered by \_\_\_\_\_\_ and seconded by

BE IT RESOLVED by the City Council of the City of Novi, Oakland County, Michigan, that:

1. The City Council hereby approves the contract between the County and the City relating to the Project (the "Contract") and providing for the payment of the cost thereof by the City to the County in cash from available funds and other matters relating to the Project, all under and pursuant to Act No. 342, Public Acts of Michigan, 1939, as amended.

2. The City Council hereby approves the preliminary plans for the Project, and the estimates of the cost and period of usefulness thereof, as contained in Exhibits A and B to the Contract.

3. The Mayor and the City Clerk are authorized and directed to execute and deliver the Contract for and on behalf of the City in such number of counterparts as may be desirable.

4. A copy of the Contract as presented to the City Council and herein approved and authorized to be executed and delivered shall be attached to the minutes of this meeting and made a part thereof and shall be placed on file with the City Clerk and made available for examination by any interested person during normal business hours.

## RESOLUTION DECLARED ADOPTED.

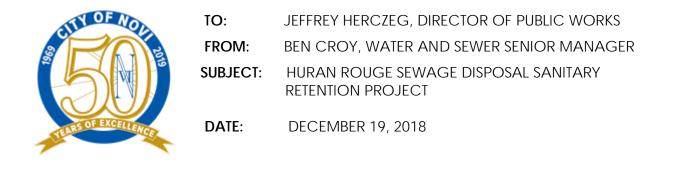
YEAS:	_			
	-			
NAYS:				
	-			
ABSTENTIONS:				

STATE OF MICHIGAN ) )ss COUNTY OF OAKLAND )

I, the undersigned City Clerk of the City of Novi, Oakland County, Michigan, hereby certify that the foregoing is a true and complete copy of a resolution adopted by the City Council at a regular meeting duly called and held on the \_\_\_\_ day of \_\_\_\_\_, 2019, the original of which resolution is on file in my office.

City Clerk

# MEMORANDUM

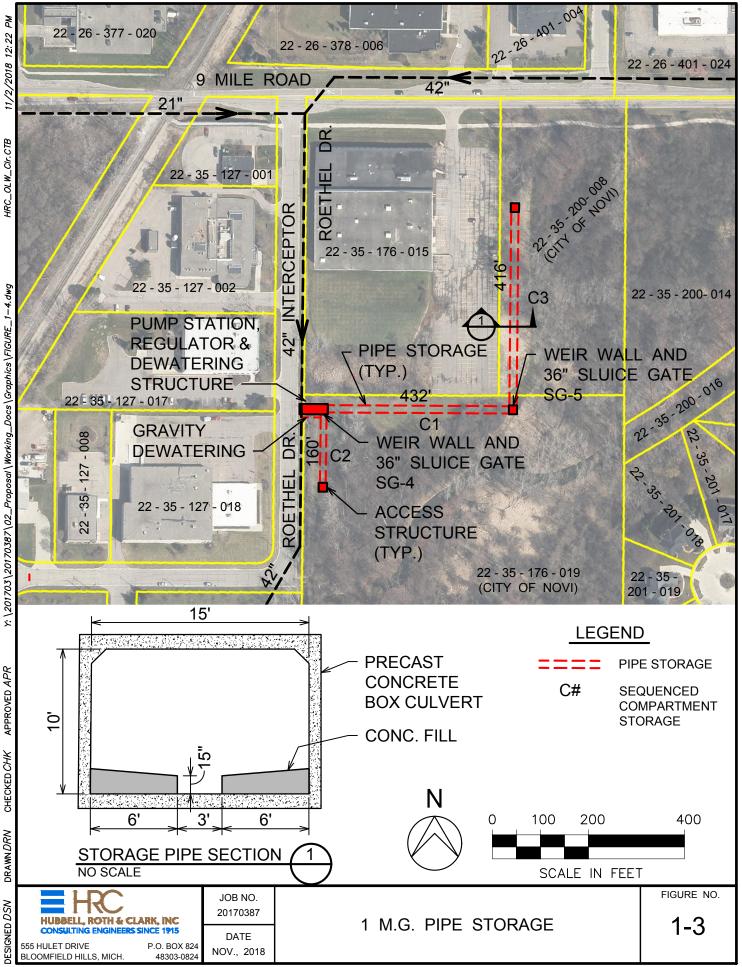


The design of the Huron Rouge Sewage Disposal System (HRSDS) Sanitary Retention facility project is underway, with construction of the facility anticipated to begin late 2019. This project, formerly known as the Eight Mile Equalization Basin, addresses the periodic contract exceedances of the city's sanitary sewer flow rate. This retention facility will temporarily detain a calculated volume and reduce the rate of release, resulting in a controlled flow from the city outlet into the HRSDS system.

The storage facility will be constructed east of Roethel Drive between Rotary Park and Nine Mile Road, as shown on the attached figure. The facility will consist of approximately 1,000 feet of box culvert pipe (10' x 15'), which is capable of storing one million gallons. This volume of storage was based on the future sanitary needs of Novi, taking into account planned and potential future development. An automated pump station will pump flow into the storage pipes at varying rates if the flow rate approaches the city's contractual rate of 20.48 cubic feet per second. The facility will be equipped with a flushing system to help clean the pipes following storage events and eliminate any odors.

The city's sanitary sewer system is comprised of three districts – the HRSDS District, the Walled Lake District, and the Commerce District. The Walled Lake and Commerce Districts (north end of city) will not contribute flow to the retention facility. The retention facility will control flows from only the HRSDS District, which encompasses 85% of the city's sanitary flow. Novi's sanitary sewer contract for the HRSDS District is with Oakland County (who in turn has a contract with Wayne County for the conveyance and treatment of Novi's flow). Since Oakland County is the entity named in the contract, they are managing the design and construction of the retention facility, with Novi staff involved throughout the process.

The current schedule for the project (attached) anticipates construction beginning in November of 2019, and completion in approximately one year. The facility will be operated and maintained by Oakland County personnel; however, Novi's Water and Sewer Division will monitor the system operations to ensure compliance with contract limitations.



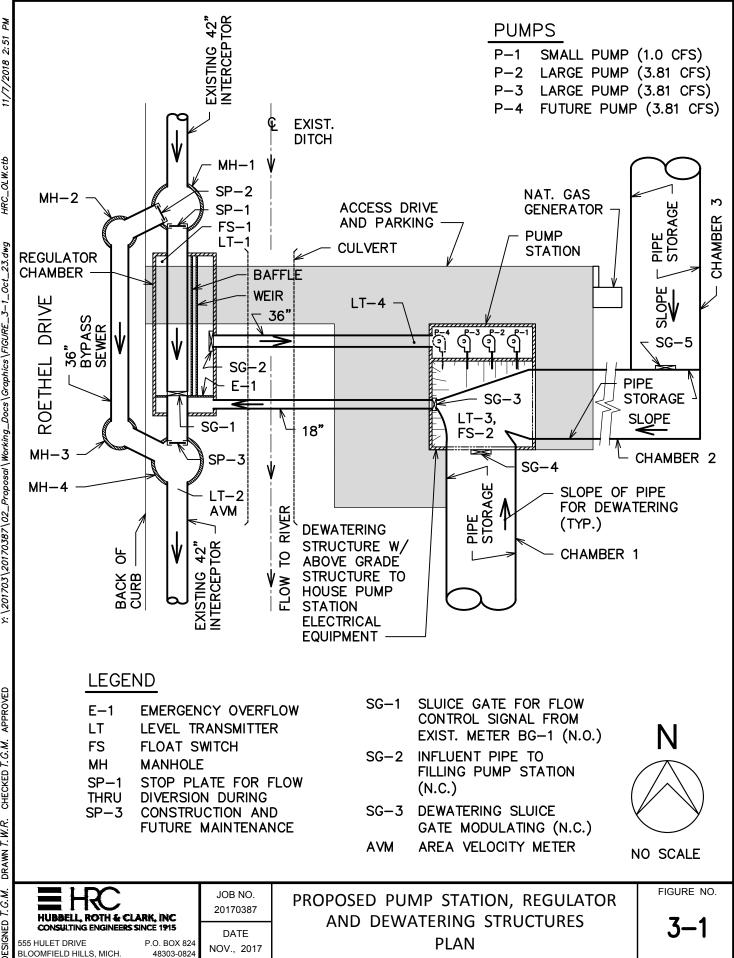
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# Oakland County Water Resources Commissioner Huron Rouge Sewage Disposal System - 1 MG Pipe Storage Facility Project Schedule

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	TASK IV - Resident Project Representative Servi	ces																		_

\* - Deliverables by HRC. Owners return comments are expected within 2 weeks



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APPROVED CHECKED T. G.M. DRAWN T. W.R. T.G.M. DESIGNED